

(e-office file no. H-11011/4/2015-O/o JS (W&A)  
Government of India  
Ministry of Drinking Water and Sanitation

4<sup>th</sup> Floor, ParyavaranBhawan  
CGO Complex, Lodi Road  
New Delhi-110 003

Dated : 19<sup>th</sup> January, 2016

To  
The Principal Secretary / Secretary,  
In-charge of Rural Water Supply  
(State Govt. of Bihar, Chhattisgarh, Haryana, Jammu & Kashmir, Jharkhand,  
Karnataka, Kerala, MP, Odisha, Punjab, Rajasthan, UP, Uttarakhand, and Arunachal  
Pradesh)

Subject: **Furnishing of ATN on the vetting comments given by the O/o Pr. Director of Audit in respect of 69<sup>th</sup> Report of Public Accounts Committee (PAC) on ARWSP**

Please refer to this ministry's even no. D.O. dated 05.08.2015 and subsequent reminders dated 15.09.2015 and 30.10.2015 regarding above mentioned subject by which following information were asked:

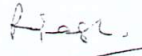
(i) **Para No. 20 regarding Non- Functional Schemes**: The Ministry had reported to PAC on January 2012 that there are 2291 Non- functional schemes in the entire country (State –Wise detail is enclosed). The C&AG wants to know the vital data regarding those Non- Functional Schemes. In response to our earlier communications (as mentioned above) state Governments of Chhattisgarh, Gujarat, Tamilnadu, and Meghalaya have submitted the details while the information from the *State Governments of Jharkhand, Karnataka, Rajasthan and Arunachal Pradesh* is still awaited. It is requested to furnish the same in the format 'A-19 in respect of PAC para 20' available on the IMIS of this Ministry latest by 22.01.2016.

(ii) **Para No. 28 regarding Incomplete on-going schemes**: As per IMIS, this Ministry has reported 3112 nos. of schemes in the States which were more than 3 years old as on 19.05.2015. State-wise detail is enclosed. CAG has further asked for the specific reasons for non-completion of schemes which are more than 3 years old and a detailed justification in respect of projects pending for completion for more than 5/10 years old. In response to our previous communication, *State Governments of Andhra Pradesh, Assam, Gujarat, Himachal Pradesh, Maharashtra, Tamil Nadu, Telangana, West Bengal, Manipur, Meghalaya, and Tripura* have provided the information, it is still awaited from the *State Governments of Bihar, Chhattisgarh, Haryana, Jammu & Kashmir, Jharkhand, Karnataka, Kerala, MP, Odisha, Punjab, Rajasthan, UP, Uttarakhand and Arunachal Pradesh*. Hence these states are requested to furnish same details in the Format 'A-20 in respect of PAC\_Para28' available on the IMIS of the Ministry.

**These paras are pending for long time, State Govt. is not complying by replying the above. This has been viewed seriously by the Ministry. As such, please accord priority and complete the action latest by 25.01.2016 without fail.**

Encl: As above.

Yours Sincerely,

  
19.01.16  
(Rajesh Kumar)  
Director (water)

सत्यव्रत साहु, ज.प्र.रा.रा.  
संयुक्त सचिव  
Satyabrata Sahu, J.P.R.A.  
Joint Secretary



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D.O No. H-11011/2/2011/Water  
(e-office file no. H-11011/4/2015-O/o JS (W&A))

Dated 30<sup>th</sup> October, 2015

Dear Sir/Madam,

Please refer to this ministry's even No. D.O. dated 05.08.2015 and subsequent reminder dated 15.09.2015 regarding 'Furnishing of further Action Taken Note on the vetting comments given by the O/o Pr. Director of Audit in respect of observations contained in 69th Report of Public Accounts Committee (PAC) on ARWSP by which following information were asked:

- (i) Para No. 20 regarding Non- Functional Schemes: The Ministry has reported to PAC in January 2012 that there are 2291 Non- functional schemes in the entire country. State -Wise detail is enclosed. The C&AG wants to know the vital data regarding those Non- Functional Schemes. It is requested to furnish the same in the format available on the IMIS of this Ministry Para PAC-Para 20.  
(Information is still awaited from the State Govt. of Chattisgarh, Jharkhand, Karnataka, Rajasthan, Arunanchal Pradesh)
- (ii) Para No. 28 regarding Incomplete on-going schemes: As per IMIS, this Ministry has reported 3112 nos. of schemes in the States which were more than 3 years old as on 19.05.2015. State-wise detail is enclosed. CAG has further asked for the specific reasons for non-completion of schemes for more than 3 years old and a detailed justification in respect of projects pending for completion for more than 5/10 years old. The same may be furnished in the Format PAC-Para28 available on the IMIS of the Ministry.  
(Information is still awaited from the State Govts. of Bihar, Chhattisgarh, Haryana, Jammu & Kashmir, Jharkhand, Karnataka, Kerala, MP, Odisha, Punjab, Rajasthan, Uttar Pradesh, Uttarakhand, Arunanchal Pradesh)

However, information has been received by very few states. As such, it is hereby requested to please submit the requisite information through reporting formats of IMIS. Please accord priority and the action may be completed by 10.11.2015.

With regards,

Yours Sincerely,

(SATYABRATA SAHU)

The Principal Secretary / Secretary In - charge of Rural Water Supply (State Govt. of Bihar, Chhattisgarh, Haryana, Jammu & Kashmir, Jharkhand, Karnataka, Kerala, MP, Odisha, Punjab, Rajasthan, UP, Uttarakhand, Arunanchal Pradesh)  
ग्रामीण क्षेत्र में

पेयजल स्थायित्व एवं सम्पूर्ण स्वच्छता

Sustainable Drinking Water and Sanitation for all in Rural Areas

एक कदम स्वच्छता की ओर / Sanitation is Next to Godliness

Observations/Recommendations of PAC	Reply of Ministry	Vetting comments of Audit
drinking water sources an offence and to bring in punitive legislation for the same.	issue.	Forests
<b>Para No.19 of 69<sup>th</sup> Public Accounts Committee Report 2012-13</b>		
The Committee note that as a follow-up of their recommendation, the Ministry has addressed letters to the States that slip-back should be absolutely minimized by preventive mechanisms. A number of steps have also been taken by the Ministry including amendment of NRDWP guidelines during 2011 in order to ensure that slip-backs are less frequent. The Committee, however, find that the reply of the Ministry is silent about the impact of these instructions on the frequency of slipbacks. The Committee would, therefore, like the Ministry to assure that the instructions issued by them are scrupulously adhered to and that there are not any further slip-backs. The Committee would also like to be apprised of the outcome of all the steps that have been taken in this regard.	At present, majority of Rural Drinking Water Supply is based on ground water. Ground water is depleting because of over extraction of water for other purposes such as irrigation and industrial/ commercial uses. This is one of the major causes for slip-back. Irregular / deficient rainfall is also one of the main reasons for depletion of ground water level and drying of surface water sources which ultimately cause slip-back of the sources / rural water supply schemes. Moreover, unchecked disposal of industrial / municipal effluents and extensive use of pesticides are the prime reasons for contamination of water bodies which also causes sip-back of rural water supply. For the above said reason, slip-back cannot be eliminated. It can be certainly minimized / reduced by taking the corrective and preventive measures ( such as sustainability of sources, construction of sustainability structures) for which States have been advised in various meetings / through letter. The result may be visible in subsequent years	5 per cent of the ARWSP funds were to be kept aside for sustainability projects including ground water recharge and rain water harvesting, different technological options could be explored depending on the local requirement. It is not clear whether implementation of model bill for controlling development of ground water in water stressed areas/conducting periodical assessments of ground water potential on scientific basis/ to make ground water recharge compulsory in all ground water based supply schemes were being implemented or not.
<b>Para No.20 of 69<sup>th</sup> Public Accounts Committee Report 2012-13</b>		
It is a matter of serious concern that as many as 2291 schemes of rural water supply were non-functional as on 19.01.2012. Further, from the figures of non-functional schemes in the States, the Committee are inclined to conclude that either the schemes were ill-conceived or there was lack of sustained and vigorous monitoring by the Ministry. Worse, the Ministry released financial assistance without ensuring whether the schemes	Integrated Management Information System (IMIS) of this Ministry is a platform in which States are supposed to enter the details and this is the basis of capturing the information in respect data of rural water supply schemes. As this IMIS is found very useful, scope and formats of this is continuously being expanded. Initially, only 8 States had entered the data regarding Non-functional schemes on IMIS and as such there were only 2291 schemes were reported as non-functional as on 19.01.2012. Now, all States have started the entries in tis respect. Status of Non-functional Scheme as on 19.05.2015 is enclosed as Annexure-E. As per this, there are total 61,15,967	Vital data consisting of (i) year of setting up of the schemes, (ii) targets set for completion of the schemes, (iii) funds provided by the Government, since when such schemes were non-functional and (iv) action taken by the State Government/Ministry either to make them functional or abolish them as sought by the

Observations/Recommendations of PAC	Reply of Ministry	Vetting comments of Audit
<p>were functional or not. The Committee also note with regret that the Ministry has failed to apprise them of the vital data such as year of setting up of the schemes, targets set for completion of the schemes, funds provided by the Government, since when such schemes are non-functional, action taken by the State Government/Ministry either to make them functional or abolish them, etc. The Committee would like to be apprised of these details at the earliest. Considering the importance of the schemes, the Committee desire that the Ministry look into this vital area and take necessary corrective steps for ensuring that all schemes for drinking water programme in every State are completed in time and any deviations be viewed seriously. The monitoring mechanism also be tightened so as to keep effective watch over the implementation of all the schemes. The Ministry may also consider withholding of financial assistance to the defaulter States pending completion of such schemes.</p>	<p>nos. of schemes and out of this, only 1,55,143 nos. of schemes are non-functional as on 19.05.2015. This comes out as 2.54%. Although this figure is not considered as too high in this sector, States had been asked to take all corrective and preventive actions to avoid the schemes to become non-functional. But it is also a fact that Rural Water Supply schemes may become non-functional for various reasons as they are subject to various reasons as they are subject to various types of break-down(including mechanical / electrical), drying of sources, water level getting depleted, water being getting polluted etc. Hence there will be always some schemes as non-functional. The situation will be dynamic and the States are to update the status periodically by updating the data in IMIS. Efforts must be taken to minimize the same and for which States have been advised in various meetings / through letters. The result may be visible in subsequent years.</p>	<p>Committee was not furnished.</p>
<p><b>Para No.23 of 69<sup>th</sup> Public Accounts Committee Report 2012-13</b></p>		
<p>In response to the Committee's recommendation to increase the frequency of monitoring the quality of water, the Ministry has stated that with mere sub-district water testing laboratories getting established, the action on the Committee's recommendation could be considered during XIII Five Year Plan. For this, the Cabinet has approved the increase in the</p>	<p>Setting up of water quality testing laboratories and monitoring drinking water is a priority area under National Rural Drinking Water Programme (NRDWP). As reported by the States on IMIS of the Ministry of Drinking Water &amp; Sanitation as on 05.05.2015, there are 25 State level laboratories; 729 District level laboratories; 214 Block level laboratories; 1081 Sub divisional level laboratories and 83 Mobile laboratories available for testing drinking water sources in the rural areas of the country. Further, under Water Quality Monitoring &amp;</p>	<p>No further comments.</p>

Observations/Recommendations of PAC	Reply of Ministry	Vetting comments of Audit																												
<p>allocation for National Rural Drinking Water Programme (NRDWP) support component from 5% to 8% with 3% earmarked for Water Quality Monitoring &amp; Surveillance (WQM&amp;S). However, Committee deplore that instead of addressing the problem of water contamination and setting up of water testing laboratories on priority, Government propose to take up the programme during XIIIth Plan Period. In their considered view, a serious problem like water pollution responsible for water borne diseases cannot brook delay and therefore it is imperative and incumbent upon the Government to initiate effective and immediate action to address the problem and keep the Committee apprised.</p>	<p>Surveillance (WQMS), as on 05.05.2015, following achievements have been made:-</p> <p>a) 29.25 lakh rural people have been rained;</p> <p>b) 4.88 lakh chemical field test kits and 118 lakh bacteriological test kits have been procured and 39.85 lakh drinking water sources have been tested using FTKs; and</p> <p>c) 8.79 lakh sanitary surveys have been done.</p> <p>This is also submit that control of water pollution is not under the domain of this Ministry as it comes under Central &amp; States Pollution Control Boards. The Ministry is only a user of the water resources and it monitors quality of drinking water in drinking water testing laboratories. The Ministry will continue to focus on drinking water quality monitoring and coverage of water quality affected habitations during XII Five Year Plan and thereafter also since water quality is a dynamic phenomenon. During the year 2015-16, the Ministry of Drinking Water &amp; Sanitation has been allocated a fund of ₹ 2,611 Crore (against ₹ 9,250Crore in 2014-15) which would be inadequate unless funds from other sources, such as Swachh Bharat Kosh is collected and provided to this Ministry.</p>																													
<b>Para No.28 of 69<sup>th</sup> Public Accounts Committee Report 2012-13</b>																														
<p>The Committee do not accept the stock reply tendered by the Ministry. They are concerned to note that no time frame has been provided to ensure timely completion of schemes as more than one to four thousand schemes are pending finalization in 15 States. The Committee have been informed that 56162 schemes are targeted to be completed by March 2012, 9885 schemes by March 2013, and 3298 schemes after March 2013. The Committee would like to be apprised of the present status of 56162 schemes which were stated</p>	<p>Completion of various ongoing schemes is always dynamic. As on 19.05.2015 details of ongoing schemes are as under:</p> <table border="1" data-bbox="786 984 1464 1240"> <thead> <tr> <th>Ongoing Schemes</th> <th>Total</th> <th>&lt;1 year old</th> <th>&gt;=1 to &lt;3 years old</th> <th>&gt;=3 to &lt;5 years old</th> <th>&gt;=5 to &lt;10 years old</th> <th>&gt;=10 years old</th> </tr> </thead> <tbody> <tr> <td>Piped Water Supply</td> <td>19229</td> <td>9084</td> <td>7687</td> <td>1849</td> <td>565</td> <td>44</td> </tr> <tr> <td>Others</td> <td>23832</td> <td>17869</td> <td>5309</td> <td>637</td> <td>9</td> <td>8</td> </tr> <tr> <td><b>Total</b></td> <td><b>43061</b></td> <td><b>26953</b></td> <td><b>12996</b></td> <td><b>2486</b></td> <td><b>574</b></td> <td><b>52</b></td> </tr> </tbody> </table> <p>State-wise detail is enclosed as Annexure-F.</p> <p>At present, only 3,112 schemes are more than 3 years old. It</p>	Ongoing Schemes	Total	<1 year old	>=1 to <3 years old	>=3 to <5 years old	>=5 to <10 years old	>=10 years old	Piped Water Supply	19229	9084	7687	1849	565	44	Others	23832	17869	5309	637	9	8	<b>Total</b>	<b>43061</b>	<b>26953</b>	<b>12996</b>	<b>2486</b>	<b>574</b>	<b>52</b>	<p>The Ministry may furnish to PAC the specific reasons (<i>i.e.</i> exactly what caused hindrances in land acquisition or finalization of contracts etc.) for delay of 3112 schemes for more than 3 years and a detailed justification in respect of the projects pending for completion for more than 5 / 10 years.</p>
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<p>to be completed by March 2012. Reiterating that the Ministry keep a constant watch over the progress of remaining 9885 schemes which are slated for completion by/after March 2013, the Committee urge the Ministry to streamline and improve the implementation of ARWSP so that the schemes are completed on time and submit Status Report to the Committee within three months. The Committee also recommend that the independent professional agency engaged to carry out a nationwide verification of data of schemes completes its verification within stipulated time frame and the Committee apprised the earliest.</p>	<p>implies that most of the on-going schemes as in February, 2012 certainly have been completed. There are mainly three types of water supply schemes such as spot schemes (like hand-pump, deep tube well), single village piped water supply scheme and multi village piper water supply schemes varies from 3 to 5 years. Sometimes it get delayed because of various reasons such as acquisition of land, delay in finalization of contract, problem related to water sources, lack of availability of fund etc. However, Ministry in various meetings and through letter advised the States to prioritize various on-going schemes pending for completion since long. Independent professional agency has been engaged to carry out verification of data of schemes. The report has been received which is under examination.</p>	

Chapter IV of 69 <sup>th</sup> Public Accounts Committee Report 2012-13		
<p>As per information furnished by the Ministry of Finance (Department of Expenditure) 4191 Remedial/Corrective Action Taken Notes were pending as of 25th June, 2010. The audit also supplied a figure in this regard which stated that a total of 3462 Paragraphs were pending with all the Ministries as of 31st May, 2010. Having observed the discrepancies of figures pertaining to pendency of cases, between the Ministry and Audit, the Committee would therefore, like the two to reconcile the figures and apprise the Committee of correct figures as on date.</p>	<p>As per records, the Ministry of Drinking Water and Sanitation had 2 Reports (as under) from C&amp;AG on which ATN were required to be sent to them:</p> <p>(a) The CAG Report No. III of 2002 Vide C&amp;AG letter dated 14/ 15<sup>th</sup> December 2009, this Ministry is to send ATN.</p> <p>(b) The Performance Audit Report PA 12 of 2008 Vide C&amp;AG letter dated 25/30<sup>th</sup> April, 2012, this Ministry is to send ATN&gt;</p> <p>For submitting ATN for the above said C&amp;AG reports, lot of information from State Governments were required. The State Governments were repeatedly requested and expedited to provide various relevant information to compile the same at Ministry level to furnish Final ATN. The States were also informed about the seriousness of the matter. There was delay on part of the States due to various reasons (such as long time</p>	<p>No further comments.</p>